

VZCZCXRO1004

OO RUEHAG RUEHAST RUEHDA RUEHDBU RUEHDF RUEHFL RUEHIK RUEHKW RUEHLA  
RUEHLN RUEHLZ RUEHNP RUEHPOD RUEHROV RUEHRS RUEHSR RUEHTRO RUEHVK  
RUEHYG

DE RUCNDT #0266/01 0752219

ZNR UUUUU ZZH

O 162219Z MAR 09

FM USMISSION USUN NEW YORK

TO RUEHC/SECSTATE WASHDC IMMEDIATE 6098

INFO RUEHZL/EUROPEAN POLITICAL COLLECTIVE IMMEDIATE

RUEHGG/UN SECURITY COUNCIL COLLECTIVE IMMEDIATE

UNCLAS SECTION 01 OF 02 USUN NEW YORK 000266

SENSITIVE

SIPDIS

E.O. 12958: N/A

TAGS: [PREL](#) [PGOV](#) [UNOMIG](#) [UNSC](#) [RS](#) [GG](#)

SUBJECT: GEORGIA ACTION REQUEST: SRSG VERBEKE NON-PAPER ON  
FUTURE UN PRESENCE

¶1. (SBU) SUMMARY AND ACTION REQUEST. The UN Department of Peacekeeping Operations (DPKO) has circulated a Non-Paper to the U.S. and other key stakeholders, which outlines basic principles for a security regime for Abkhazia, Georgia. The Non-Paper also outlines elements of a future UN role in Georgia, to replace the UN Observer Mission in Georgia (UNOMIG), pending a broader agreement on a security regime. DPKO has asked for our views on the non-paper "in the coming days," in order to inform the thoughts of SRSG Johan Verbeke, who is currently engaged in a round of consultations in capitals of key stakeholders. DPKO has told us that Verbeke will likely complete a first draft of his recommendations in mid-April. USUN requests the Department to provide comments to the elements of the Non-Paper by March 31, 2009. Text of the Non-Paper is contained in paragraph two. END SUMMARY AND ACTION REQUEST.

¶2. (SBU) BEGIN TEXT OF NON-PAPER:

Security Council Resolution 1866 requested the Secretary-General to report by 15 May on: (i) the implementation of Resolution; (ii) the situation on the ground; (iii) the activities of the UN mission; and (iv) recommendations on "future activities". The Council undertook to outline by 15 June "the elements of a future UN presence in the region", taking into account the recommendations in the report, the Geneva discussions and developments on the ground.

FUTURE UN ROLE

Guiding principles: credible security regime;  
equal/symmetrical treatment of the sides; meaningful mandate;  
consent of both sides

Objectives: stabilization of security situation on both  
sides; addressing the needs of the population;  
concertation/dialogue between sides

REVISED SECURITY REGIME

Basic principles:

- Symmetrical -- equal zones and restrictions on both sides of the ceasefire line
- Comprehensive -- restrictions apply to all forces in the area of responsibility

Elements:

- A strict observation of the ceasefire on land, at sea and in the air;
- A zone (to be defined) with restrictions on presence of forces, law enforcement personnel, and heavy military equipment;
- Restrictions (to be defined) on over flights by aircraft and on naval activities;
- Rules for notification of movements of personnel and

equipment with the zones;

- Arrangements for monitoring of the Kodori valley;
- Arrangements for monitoring of areas adjacent to the boundary outside the current UN area of responsibility;
- Arrangements for access, subject to the consent of the parties, to installations and locations in areas adjacent to the UN area of responsibility for transparency purposes;
- Investigation and reporting of incidents and alleged violations.

#### THE UN ROLE - PENDING AGREEMENT ON A SECURITY REGIME

##### Security:

- monitoring the compliance with Resolution 1866;
- investigation and reporting;
- facilitation of contacts on security matters;
- promotion of transparency and prevention of tensions.

##### Humanitarian/human security:

- continuation of activities by UN Police and UN Human Rights office;
- facilitation of freedom of movement for the civilian population;
- facilitation of provision of humanitarian assistance by UN agencies and other international actors;

##### Confidence-building/dialogue between the parties;

- facilitation of cooperation within the Incident Prevention and Response Mechanism ("Penta-Partite Mechanism");
- facilitation of contacts on practical matters, such as health, education, energy;
- broader confidence-building contacts, when possible.

END TEXT OF NON-PAPER.

USUN NEW Y 00000266 002 OF 002

Rice